



TOWNSHIP OF WILMOT TRAILS MASTER PLAN

Appendix B: Implementation Plan

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Prepared by:



EXECUTIVE SUMMARY – IMPLEMENTATION PLAN

The Wilmot Trails Master Plan (WTMP) is more than a proposed network of trails. It is a Plan that promotes safe trails use and recognizes the benefits of health and quality of life trails can offer. The development of the WTMP Implementation Plan was overseen by the Township of Wilmot and provides a framework for creating a connected trail system throughout the Township. This primarily non-motorized system is envisioned to serve a diverse range of users, providing safe and well-maintained linkages to important natural, cultural and civic destinations, and other points of interest within and outside the Township.

The implementation recommendations in the WTMP over the next 10+ years will see the Township of Wilmot begin to keep pace with growing public demand for a high quality, connected trail system that connects neighbourhoods with recreation, shopping and employment areas. The Implementation Plan builds upon past and current trail development efforts. The Plan is intended as a blueprint to guide the development, operation, and maintenance of trails throughout the Township of Wilmot in the short, medium, and long term.

The WTMP Implementation Plan focuses on several key objectives including:

- Implementing a continuous and connected trail system throughout the Township of Wilmot;
- 2. Identifying four (4) different types of trails proposed with the network hierarchy;
- 3. Enhancing and improving the continuity and connections to existing developed trails including connections to adjacent municipalities;
- 4. Ensuring trails implementation and trails infrastructure within all new neighbourhoods;
- 5. Overall responsibility of Trails Master Plan implementation will be coordinated through the Facilities and Recreation Department;
- 6. Establishing a Trails Interdepartmental Working Group;
- 7. Focusing on trail promotion and funding throughout the Township;
- 8. Strengthening current design standards and maintenance practices and making recommendations for changes based on best practice research; and
- 9. Developing trail development costs and prioritizing projects for construction.

The overall responsibility of implementing the Trails Master Plan will be coordinated through the Facilities and Recreation Department. Within the Wilmot budget process, the necessary resources to transition this roll into the department shall be determined. The Facilities and Recreation Department guided by the *Trails Interdepartmental Working Group* will be responsible for "championing" trails initiatives and programming throughout the Township. They should coordinate all activities related to Wilmot Trails including trail planning, development, approvals, volunteers, trail maintenance, grant applications (if applicable) and monitoring, budget preparation, assistance with special events, public relations, and media liaison. The success of the WTMP is dependent on initial and on-going support of the Township of Wilmot Council and the Facilities and Recreation Department guided by the *Trails Interdepartmental Working Group*.

An integrated trail system yields many benefits such as recreational opportunities, health benefits, increased community stewardship, and influence on the overall transportation infrastructure. A successful trail network offers landscape variety, a range of physical challenges, good wayfinding techniques, accessible options, connectivity, and supporting facilities and services. Trails must be recognized not only as important recreational resources within the Township, but also as critical components of the active transportation infrastructure.

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PART 1 – TRAIL DESIGN GUIDELINES AND CONSTRUCTION STANDARDS

1.0 Guidelines to Trail Development in the Township of Wilmot

An integrated trail system yields many benefits such as recreational opportunities, health benefits, increased community stewardship, and influence on the overall transportation infrastructure. A successful trail network offers a landscape variety, a range of physical challenges, good wayfinding techniques, accessible options, connectivity, and has supporting facilities and services. Trails must be recognized not only as important recreational resources within the Township, but also as critical components of the active transportation infrastructure.

Trail design and maintenance will significantly influence users decisions to return and utilize the trail network within the Township. Trails that have been thoughtfully designed and constructed will typically show better performance over their lifespans, lessen impacts to the surrounding environments, and have fewer liability concerns. Better quality trail design and construction will attract more users and alleviate more long-term maintenance measures. The better the quality of the trail design and construction, the more attractive it will be to users, the more it will be used, and the more long-term maintenance measure will be alleviated.

Trail users vary widely in terms of age and physical ability, each having their own interpretations of what the trail experience should be. The design approach where one trail type is sufficient does not apply to all trails, and it is important to try and match the trail type and design with the type of desired experience. A cohesive, slightly innovative, and high quality trail design makes all the difference and will create a strong community asset where user experience, enjoyment, and safety are maximized.

1.1 How to Use the Trail Guidelines

This implementation plan has been developed to assist the Township in making educated decisions about trail design and implementation. The plan provides general information about trail users and their needs and abilities. To better assist the Township, summary tables have been included to highlight key design recommendations and considerations in addressing features associated with various trail types.

The "standard recommendation" typically aims to achieve trail design standards that illustrate acceptable conditions based on widths, accessibility, safety, and maintenance. Trail standards may change based on site-specific locations and conditions.

The information presented within these trail guidelines is based on currently accepted North American trail design practices and ongoing research and experience gained during initial years of trail implementation. The guidelines are not intended to be prescriptive but rather should be treated as a reference to be consulted during the individual planning, development, and construction of the trail network. They are not meant to be inclusive of all trail design standards for all locations, nor are they meant to replace "sound engineering judgment". These guidelines are not intended to be detailed solutions to site-specific problem areas and therefore specific design exercises involving detailed site inventory should be applied as part of the analysis for any trail development within the Township.

1.2 Trail Users and Needs

Trail user characteristics and preferences are critical in the development and implementation of these guidelines. Within the Township the potential trail users can include pedestrians, cyclists, in-line skaters, and users with mobility aids, scooters, and snowmobiles (in sanctioned locations). The below sections briefly describe each of these users, their typical use of trails, and the general trail design parameters that should be considered.

1.2.1 Pedestrians

Pedestrians are generally divided into sub-categories such as:

- Walkers;
- Hikers;
- Joggers and Runners.

Walkers

Walking is typically enjoyed by a wide range of individuals of all levels of physically activity and health. Walking is characteristically the most highly used method of travel for trails as such trail guidelines that facilitate walking must be established for all potential trail users.

Walkers represent a wide range of interests and motives such as; leisure, relaxing, socializing, exploring, contacting with nature, meditation, fitness, or dog walking. Walking trails need to consider not only single individuals but also users, who may have sensory, cognitive or ambulatory difficulties, as well as:

- Walkers with baby strollers;
- Walking aids;
- Walking in pairs or groups (e.g. school groups, nature walks); and
- Walking for utilitarian or transportation purposes.

Individuals who use walking as a method of transportation typically tend to be more urbanfocused. In addition to using sidewalks, parking lots and urban plazas, the utilitarian walker will use trails that are convenient, well designed, and properly maintained.

Hikers

Hikers are considered more elite than the traditional recreational walking group and may challenge themselves to cover longer distances; they may also walk on shoulder sections of rural roadways, which are considered less safe and interesting to the majority of leisure walkers. Several characteristics of hikers relating to their use of the trail network include:

- Day trips that range between 5km and 20km in length;
- More interested in the natural environment and nature;
- More skilled at orienteering;
- Self-sufficient and expect fewer trail amenities (e.g. benches, rest nodes); and
- Typically more attracted to challenging terrain and rural areas.

Joggers and Runners

Sharing more profile characteristics with distance hikers than with leisure walkers, runners and joggers primary trail use motives are fitness and exercise. Their use of on-road and off-road trails is typically distance-orientated (e.g. run/jog for 5km, 10km, 15km, etc.) and they tend to use trails at higher speeds than leisure walkers and hikers. As a direct benefit of the cushioning effect, runners and joggers prefer to use granular surfaced trails and/or natural ground trails.

1.2.2 Cyclists

The mechanical efficiency of bicycles allows users of all ages to significantly increase their travel speed and distance, allowing them to experience trail corridors differently. Naturally 'road' bikes perform very differently than 'mountain' bikes, as such; the trail conditions and standards for both types of bikes differ. Mountain bikes can more easily navigate stonedust surfaces and natural ground trails, where road bikes typically require asphalt trails/pavements. Fitness levels and motivation of the individual cyclist vary as well. Although cyclists have the right to access the extensive existing public roadway system, with the exception of the Conestoga Parkway (Highway 7/8), many inexperienced cyclists feel unsafe sharing the road with automobiles. Off-road trails, typically shared with pedestrians, offer recreational and commuter cyclists a more secure environment and an increased sense of safety.

It is recommended that speed limits and warning signs (e.g. steep grades) be posted along trails to discourage fast riding and aggressive behaviour. Cyclists other than young children should be discouraged from cycling on sidewalks and should adhere to municipal by-laws.

1.2.3 In-Line Skaters, Skateboarders, and Non-motorized Scooter Users

In-line skating, skateboarding and the use of non-motorized scooters are becoming increasingly popular among all age groups, particularly in urban areas. The Ministry of Transportation for Ontario (MTO) does not consider in-line skaters "vehicles" when considering purpose of travel and speed. In some municipalities, in-line skaters, skateboarders, and scooter users have been prohibited from using either roadways or sidewalks by municipal by-laws.

In-line skaters and skateboarders naturally prefer smooth, hard surfaces, and loose sand, gravel, fallen branches, fallen leaves, cracking, and even puddles can be significant hazards. Although skateboarders and scooter users can quickly become pedestrians by dismounting, they too are vulnerable to the effect of significant grade changes and require significant maneuvering space. Restricted visibility can also be regarded as a significant hazard for this user group depending on an individuals' experience level.

1.2.4 Wheelchairs and Motorized Wheelchairs/Scooters

The Accessibility for Ontarians with Disabilities Act (AODA) is proposing many changes in order to improve accessibility for persons with a disability, this includes access to trails. Community members may rely on motorized and non-motorized wheelchairs and scooters to carry out their daily lives. The ability of a wheelchair or scooter to negotiate a trail will depend upon the type of trail and the type of wheelchair or scooter. Within the Township where trails are to be developed to be accessible to all users, there may be a need to obtain input from these users to determine the trail type surface and width required prior to implementation.

1.2.5 All-Terrain Vehicles, Dirt Bikes, and Snowmobiles

All-Terrain Vehicles (ATV) and dirt bikes are very popular year-round utility and recreational vehicles that offer many hours of enjoyment for outdoor enthusiasts. However, there are certain risks associated with riding ATV's and dirt bikes if municipal by-laws are not respected and safety precautions are ignored. ATV's and dirt bikes are prohibited from travelling along municipal roads and trails within the Township.

There are several snowmobile clubs within the Township of Wilmot and surrounding areas (e.g. Nith Valley Sno-Surfers) and through comprehensive partnerships and regulations snowmobiles are exempt in sanctioned locations along the trail network. Existing trail corridors, including sanctioned snowmobile trails will, when possible and appropriate, be incorporated within the design of new and redeveloped areas to maintain the integrity of the trail network and provide safe snowmobile roadway crossings.

Ontario Federation of Snowmobile Clubs (www.ofsc.on.ca)

The Ontario Federation of Snowmobile Clubs (OFSC) is a volunteer led not-for-profit association, which provides a wide range of programs and services to and on behalf of, its member organizations. The association aims to provide a Provincial network of organized snowmobile trails that connects Ontario communities and responsible riding experiences that are safe, enjoyable and environmentally suitable. Snowmobile club members with valid OFSC memberships should be the only permitted snowmobile users on the trails. This regulation will assist in developing a positive attitude toward snowmobile trails users. It is recommended that when the Township designs or implements trails adjacent to or that cross an OFSC trail that they work in conjunction with the local OFSC representatives to ensure that standards, rules, and regulations are being achieved.

1.3 General Trail Design Parameters

Careful consideration should be given to the physical, aesthetic, and environmental requirements for each trail type in the network. In many instances the physical design criteria related to operating space, design speed, alignment and clear zones are often governed by the needs of the fastest, most common user group on the trail network. Trail user operating space is a measurement of the horizontal space that the user requires and often includes additional distances to the trail surface- commonly known as 'clear zones'. The below Table

describes optimal operating spaces for different trail uses. Roads are designed to accommodate vehicles that move at a significantly higher rate of speed than bicycles, therefore it is assumed that horizontal alignment of onroad routes will be ample to accommodate cyclists and other trail users.

Optimal Trail User Operating Guidelines		
Trail User Type	Standard Width	
	(Metres)	
One way travel (one wheelchair user)	1.5	
One way travel (two pedestrians)	1.8	
One way travel (one cyclist)	1.2	
One way travel (one in-line skater)	2.5	
Two way travel (two cyclists)	3.0	
Two way travel (two wheelchair users)	3.0	
Two way travel (two pedestrians)	3.0	

Sight stopping distance is defined as the distance required for a trail user to come to a full controlled stop upon spotting an obstacle. It is a function of the user's perception and reaction time and is similar in nature to a motor vehicle on a road spotting an obstacle. Stopping sight distances for off-road trails are typically governed by the distance required for cyclists since pedestrians and other trail users (with the exception of in-line skaters) can typically stop more immediately than cyclists, regardless of the trail configuration.

1.4 Accessibility and AODA Requirements

The Accessibility for Ontarians with Disabilities Act (ODA) states that "the people of Ontario support the right of persons of all ages with disabilities to enjoy equal opportunity and to participate fully in the life of the province¹." The stated goal of the AODA is "to make Ontario accessible for people with disabilities by 2025".

The Accessibility Standards for the Built Environment is the standard that applies to new trail development. The intent is to help remove barriers in buildings and outdoor spaces for people with disabilities. The standard will only apply to new construction and extensive renovation. The guidelines and criteria set out in these documents apply to the development of recreational trail and sidewalk facilities, and are not mandatory for the design of on-road cycling facilities.

AODA criteria which are to be considered include: operational experience, width, longitudinal /running slope, cross slope, total slope, surface, changes in level and signage. When designing and implementing trail facilities, the Township should refer to the guidelines outlined in the *Built Environment Standards*. Referring to these standards will ensure the needs of all user groups are accommodated and will satisfy the requirements of the *AODA* to the greatest extent possible, given the context of each trail's location, the surrounding environment and type of trail experience that is desired. Sections 80.6, 80.8, and 80.9 of the *Accessibility Standards for the Built Environment* provides technical requirements for recreational trails, which includes:

- Minimum clear width 1.0m
- Minimum head room clearance of 2.1m above trail
- Surfaces are to be firm and stable
- Maximum running/longitudinal slope of 10%
- Maximum cross slope of 2%
- High tonal or textural changes to distinguish edges

1 Ontarians with Disabilities Act, 2005

- Standards also address changes in level, openings in the surface, edge protection (e.g near water); and
- Signage shall be easily understood and detectable by users of all abilities. It is important to ensure that signage and mapping / messaging clearly communicates which trails are accessible so that users can make an informed personal decision about which pathways to use.

Please refer to the appended design details for a more detailed description of Sections 80.6, 80.8, and 80.9 of the *Accessibility Standards for the Built Environment*.

Universal Trail Design is a concept that takes into consideration the abilities, needs, and interests of the widest range of possible users. In regards to trail design, it means planning and developing a range of facilities that can be experienced by a variety of users of all abilities.

Principles of universal trail design can be summarized as follows:

- Equitable use: provide opportunity for trail users to access, share and experience the same sections of trail rather than providing separate facilities;
- Flexibility in use: providing different options for trail users in order to accommodate a variety of user experiences;
- Simple, intuitive, and perceptible information: whether conveying trail information through signage, maps or a web site, communicate using simple, straightforward forms and formats with easy to understand graphics and/or text;
- Tolerance for error: design trails and information systems so as to minimize exposure to hazards, and indicate to users any potential risks or challenges that may be encountered;
- *Low physical effort:* trails may provide for challenge but should not exceed the abilities of the intended users; where appropriate, rest areas should be provided; and
- *Size and space for approach and use:* trails and amenities should provide trouble free access, comfort and ease of use.

Ontario's Best Trails (2006) provides an in depth discussion of the application of Universal Design principles and their application. Trails should be designed to be accessible to all levels of ability, where possible and practical. It must be recognized however, that not all trails throughout the system can be fully accessible. Steep slopes are one of the most significant barriers for those with physical disabilities. Designing trails to be within the threshold (5%) for universal access will not only overcome this significant barrier but it will help to reduce potential erosion of the trail surface.

The following are some additional considerations for making new and existing trails accessible:

- Designers should consult current standards that are available in the Township of Wilmot;
- Where trails require an accessibility solution that is above and beyond what is normally encountered, a representative of the Accessibility Committee should be consulted early on in the process to determine if it is practical and desirable to design the trail to be fully accessibility;
- Where it has been determined that full accessibility is appropriate, the accessibility representative should be consulted during the detailed design process to ensure that the design is suitable; and
- Work collaboratively with the Accessibility Committee to consider developing signage/content to clearly indicate trail accessibility conditions, which allows users with mobility-assisted devices to make informed decisions about using a particular trail prior to travelling on it.

1.5 Personal Security and CPTED

Principles of Crime Prevention Through Environmental Design (CPTED) should be considered and applied to help address security issues concerning trail use, particularly in locations where trails are infrequently used, isolated or in areas where security problems have occurred in the past. To the extent possible, trails should be designed to allow users to feel comfortable, safe, and secure.

Several good design aspects that take into account CPTED principles when designing and implementing trails are:

 Provide the ability to find and obtain help. Signs should inform users of where they are along the trails system and include local emergency contact information for fire, police, and ambulance services; The four main underlying principles of CPTED are:

- natural access control;
- natural surveillance;
- territorial reinforcement; and
- maintenance
- Good visibility by other people and trail users by locating routes through well-used, lit public spaces;
- Provide "escape" routes from isolated areas at regular intervals;
- Design adequate sight lines and sight distances for users;
- Provide trailhead parking in highly visible areas;

- Minimize routing of trails close to woodlot edges, water features, dams, and places where danger typical occurs;
- Design underpasses and bridges so that users can see the end of the features as well as the areas beyond; and
- Place caution signage if dangerous and isolated areas are unavoidable and indicate those areas on overall and individual trail signage mapping.

1.6 Trail Lighting

Trail lighting is often an expensive and somewhat controversial subject in trail development. Very few municipalities make the decision to light their entire trail system for a number of reasons which include:

- Installation costs;
- Scale and scope of lighting a specific route;
- Location of power supplies in remote areas along the trail network;
- Staffing time and material cost to properly monitor and maintain lamp fixtures and replace broken and burned out bulbs on a regular basis;
- Vandalism;
- Energy consumption;
- 'Dark sky' and excessive light pollution, especially in residential areas and adjacent to natural areas;
- Potential detrimental effects on flora and fauna, especially with light pollution in natural areas such as woodlots; and
- Inability of the human eye to adapt to the high contrast resulting from brightly lit and dark shadowed areas adjacent to one another.

Lighting the entire trail system is not recommended, however there may be some locations where lighting attractions and facilities (e.g. major parks or heavily used routes to major destinations) might extend user usage and enjoyment. Trail lighting along a route needs to be made on a site-specific basis and developed in conjunction with an electrical engineer.

1.7 Trail Hierarchy and Surfacing

There are four (4) different types of trails proposed in the Township of Wilmot network hierarchy.

Trail Hierarchy and	Trail Hierarchy and Surfacing		
1. PRIMARY TRAILS			
Description and Connectivity	 Township-wide functions and important transportation / commuter routes connecting communities, neighbourhoods, parks, community facilities, commercial sites, institutions and residential areas Potential for 4-season transportation corridor with opportunities for direct and continuous movement in east-west and north-south 		
	 directions throughout the Township Provide access to major destinations throughout the Township Connect to surrounding municipalities 		
Typical Location	 Located outside of the road right-of-way in continuous linear corridors through Township Can be located within the road right-of-way for on-road cycling routes and/or connections 		
Design Characteristics	 Minimum 3.0m width; compacted granular surface (stonedust) Accommodate two-way traffic volumes Designed to meet or exceed minimum accessibility requirements Preferred 4-season maintenance for year-round walking, cycling, transportation and recreational use Typically designed to highest standards relative to other trail hierarchy types to accommodate high volumes of use, destination-oriented traffic, widest range of use abilities and important links to major community facilities Year-round connections between areas of housing, employment, transit, commercial services, retail, community facilities and other destinations Support pedestrian convenience and walkability and a range of active transportation opportunities 		
Wilmot Examples	 Most cycling routes Baden to WRC New Hamburg to WRC 		
2a. SECONDARY TR	AILS – OFF ROAD TRAILS AND/OR SEPARATED BOULEVARD TRAILS		
Description and Connectivity	 Township-wide function and available as transportation routes during the spring, summer and fall seasons 		

	Provides additional connections to adjacent municipalities.	
	neighbourhoods, parks, community facilities, natural areas, and schools	
Turical Location		
Typical Location	 Located outside of the road right-of-way in continuous linear 	
	corridors (off road)	
	 In some locations, particularly developed neighbourhoods, it will be 	
	necessary to make short connections between off-road segments by	
	joining them to on-road connections	
	 On urban arterial, collector or rural roads where there is ample right 	
	of way between the edge of the road (curb for urban cross section	
	and shoulder for rural cross section) and the limit of the right of way	
	to maintain a minimum separation between the road and the trail	
	(boulevard multi-use pathways)	
Design	 Typically 2.4m - 3.0m width; compacted granular surface (stonedust) 	
Characteristics	 Site-specific locations may be hard surfaced (e.g. asphalt) or 	
	boardwalk to respond to site conditions	
	 Accommodate two-way traffic volumes 	
	 3-season maintenance (4-season for school routes) 	
	 Designed to meet minimum accessibility requirements where 	
	practical and feasible	
	 3-season transportation function and year-round recreational 	
	function	
	 Designed for moderate to high volume usage and a wide range of 	
	users	
Wilmot Examples	Nith River Trail	
	 Alder Creek Trail 	
2b. SECONDARY TR	AILS – ON ROAD MULTI-USE TRAILS WITHIN ROAD R.O.W.	
Description and	 Provides a multi-use primary or secondary trail connection 	
Connectivity	throughout the Township	
Typical Location	 On urban arterial, collector or rural roads directly adjacent to or 	
	along shoulders of vehicular travel lanes	
	 Provides connections between key Township destinations 	
	 Along corridors where there are limited commercial or residential 	
	driveway crossings	
Design	 Developed on site-specific basis 	
Characteristics	 Developed in conjunction with MTO Bikeways Planning and Design 	
	Guidelines	
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	 Developed in conjunction with TAC Bikeway Traffic Control 	
	Guidelines (Second Edition, 2012) and Ontario Traffic Manual Book	
	18 – Cycling Facilities	
2c). SECONDARY TRAILS – SHARED WINTER USE TRAILS BETWEEN MOTORIZED AND NON- MOTORIZED TRANSPORTATION		
Description and	 Developed on site-specific basis and includes off-road, asphalt or 	
Connectivity	stonedust trails that facilitate walking, road and hybrid biking,	
	snowshoeing, cross-country skiing, and snowmobile uses.	
	 ATV use is prohibited 	
Typical Location	 Located outside of the road right-of-way in continuous linear 	
	corridors (off road)	
	 On urban arterial, collector or rural roads where there is ample right 	
	of way between the edge of the road (curb for urban cross section	
	and shoulder for rural cross section) and the limit of the right of way	
	to maintain a minimum separation between the road and the trail	
	(boulevard multi-use pathways)	
Design	 Typically 3.0m+ in width; compacted granular surface (stonedust) to 	
Characteristics	accommodate two-way travel	
	 Developed in conjunction with Ontario Federation of Snowmobile 	
	Clubs (OFSC)	
	 Signage to be coordinated with local clubs (e.g. cross-country skiing, 	
	Nith Valley Sno-Surfers)	
	 Cross country skiers favour loop trails over linear trails with 	
	connector trails and cutoffs to allow different lengths and permit	
	easy return access	
	 Maintains clear zones 	
	 Uses proper signage (speed limits, OFSC signage, directional, etc.) 	
3a. TERTIARY TRAIL	S - PARK TRAILS	
Description and	 Local routes within Township-owned parklands between points of 	
Connectivity	interest and facilities within neighbourhood parks	
	 Can also function as main routes to features such as playgrounds 	
	and washrooms in local parks	
	 Maintenance access routes within parks 	
	 In some cases may include school routes, isolated loops or solitary 	
	pathway segments	
Typical Location	 Within Township-owned parklands 	
	 May or may not be connected to primary and secondary trails 	

	May be isolated loop or link within parklands
. .	
Design	 Typically 1.5m - 3.0m width depending on location
Characteristics	 Trail surface is typically compacted granular, but hard surface will be
	used where part of the design of the park or an accessible route to
	park amenities is featured
	 Generally maintained for 3-season use; winter maintenance should
	be considered for school routes
	 Meets minimum accessibility requirements whenever possible. Uses
	may be limited by the nature of the trail location, trail alignment,
	width and surface type.
	 May include lighting as dictated by the park design
Wilmot Examples	 Constitution Park (New Hamburg)
	 Schneller Drive to Elizabeth Street (Baden)
	 Brewery Street to Foundry Street (Baden)
	 Baden Pond Loop
3b. TERTIARY TRAI	LS - STORM WATER MANAGEMENT TRAILS
Description and	 Designed to incorporate combined maintenance access and
Connectivity	recreational trails that loop around storm water management areas
	to provide for both maintenance and recreational uses
	 Perimeter trails will also establish public uses of the facility and
	minimize encroachments of private land owners onto public
	property
Typical Location	 Within storm water management facilities
	 Small connections to storm water management facilities
Design	 Asphalt where maintenance access and trail use are shared;
Characteristics	compacted granular (stonedust) for remainder
	 Portions of the trail may be wider than the primary trail standard to
	accommodate maintenance and service vehicles
	 Consider width and turning radii of service access vehicles when
	designing trails around SWM areas
Wilmot Examples	 Adjacent to Livingston Boulevard (Baden)
	 Samuel Foster Court (Baden)
	 Smith's Creek Drive (New Hamburg)
4. NATURAL GROU	ND TRAILS
Description and	Trails designed for recreational purposes that may include the use of
Connectivity	private and public lands
	 Created by the Township or volunteer groups that have established
	·

	arrangements with the Township where the trails are on public land,	
	or with land owners where trails are located on private lands	
Typical Location	Established woodlots	
	Natural areas	
	 Typically not connected to primary or secondary trails 	
Design	 Width will vary, but typically 1.8-2.0m depending on locations 	
Characteristics	 Natural earth surface; some locations may require a granular 	
	surfaces or boardwalks	
	 Accommodates one-way travel 	
	 Provides limited access, with no special accommodations made for 	
	specific user groups (e.g. bicycles, strollers, mobility-assisted	
	devices)	
	 Minimal maintenance (dictated by municipal by-laws, natural area 	
	management plans, etc.)	
	 Typically does not meet minimum accessibility requirements 	
Wilmot Examples	 Walker Woods 	
	 Laschinger Woods 	
	 Townline Regional Forest 	
	 Gibney Regional Forest 	

Minimum trail corridor widths will vary based on trail locations and whether trails are located in constrained linear or wildlife corridors.

- Where trails are to be located within designated wildlife corridors or adjacent to sensitive woodlots, a minimum 6.0m corridor width will be provided, which includes the trail and trail clear zone as well as a suitable buffer from the wildlife passage area in the corridor;
- Trails links between residential or commercial lots that connect to the trail system should be designed with a minimum 6.0m corridor width and a minimum 3.0m trail in the centre of the corridor; and
- Walkway connecting links that consist of a 1.5m concrete sidewalk are to be located in a minimum 6.0m corridor.

There are several options for trail surface materials, each with its own set of advantages and disadvantages, relating cost, availability, efficiency of installation, maintenance requirements, and compatibility with various trail users groups. The below table summarizes the most commonly used trail surfacing materials along with some advantages and disadvantages. There is no one trail surface material that is appropriate in all locations, and material selection

during the design stage must be considered on a site-specific basis, location, and anticipated user group. Within surrounding municipalities, asphalt is the most commonly used hard surface trail material with stonedust the most extensively accepted granular surface.

	Trail Surfacing Advantages and Disadvantages		
Trail Type	Advantages	Disadvantages	
Asphalt	 Smooth, consistent surface Adapts well to surrounding grades Easily negotiated by a wide range of trail user groups Relatively easy to install by skilled trades 	 Moderate-high installations costs Must be installed by skilled trade/asphalt paving company Typical lifespan of 15-20 years depending on the quality of the initial installation Poor base preparation can often lead to long-term maintenance problems Cracking occurs near the edges, grass and weeds can invade cracks and speed up deterioration 	
Stonedust (and other granulars)	 <u>Pit Run:</u> Mixed granular material containing a wide range of particle sizes from sand to cobbles Excellent for creating a strong sub base Relatively inexpensive <u>'B' Gravel:</u> Similar characteristics to Pit Run Regulated particle sizes Excellent for creating strong, stable and well drained sub-bases and bases Relatively inexpensive 	Not recommended or appropriate for trail surfacing. Not recommended or appropriate for trail surfacing	

,		-1
	 Smaller maximum particle sizes Excellent for trail bases, may be appropriate for trail surfacing in rural areas and woodlots. Easy to spread and re-grade when surface deformities develop <u>Clear stone and/or Pea Gravel:</u> Crushed and washed granular Particles of uniform sizes, no sand or fine particles included Excellent bedding course for trail drainage structures Can make excellent base for asphalt trails <u>Stonedust:</u> 	 slopes Some users have difficulty negotiating the surface due to ranges in particle sizes and uneven sorting of particles that can take place over time with surface drainage Not recommended or appropriate for trail surfacing
	 Mixture of fine particles and small diameter crushed stones Levels and compacts very well and creates a smooth surface that accommodates a wide variety of trail users Easy to spread and re-grade when surface deformities develop Inexpensive 	Most typically used and accepted as the surface of choice for most granular surfaced trails
Wood Chips and Wood Shavings	 Bark or wood chips Particle sizes range from fine to coarse depending on product Soft feel and very natural appearance Aesthetically appropriate for woodlot and natural area settings Can be difficult to negotiate Very low cost East to install 	 Can deteriorate over time Source of material must be carefully researched to avoid unintentional importation of invasive species (plants and insects)
Earth Surface (Natural	 Desirable and cost-effective trail for use on tertiary trails 	 Potential risk for erosion on slopes

Ground)	Blends visually with the surroundings	Some users have difficulty
Groundy		
	Generally does not require additional	negotiating
	material	surface due to range in particle
	Very inexpensive	sizes and
		uneven sorting of particles that
		can take place over time with
		surface drainage
		Existing soil conditions can pose
		problems (e.g. poorly drained
		and permanently wet soils
		generally do not make for good
		trail surfaces)
		Minor clearing of brush and
		debris may be necessary to
		adhere to clear zones
Wood (e.g.	 Highly attractive 	Often requires skill to install
bridges,	Renewable material that creates a	Permits and approvals
boardwalks)	solid and level travel surface	Expensive installation
	Can allow for continual trail access	
	over debris, steep areas, and	
	wet/seepage areas	

1.7.1 Boulevard Multi-use Trails

Additional applicable polices and plans include:

- Transit Supportive Guidelines, 2013
- Ontario Cycling Strategy, 2012
- Bill 51 Plan Reform, 2006
- Provincial Policy Statement, 2005
- Accessibility for Ontarians with Disabilities Act, 2005
- The Ontario Trails Strategy, 2005
- Municipal Act, 2001

Bicycles are recognized as a vehicle, as defined in the Ontario Highway Traffic Act (HTA) R.S.O., 1990. As such, they can operate on public roadways with the same rights and responsibilities as motor vehicles. However, bicycles are not permitted on controlled access freeways such as the Conestoga Parkway (Highway 7/8) and/or any roadways designated for "no cycling" by a municipal by-law. The HTA contains a number of policies relating to bicycles, including bicycle lanes on municipal roadways, vehicles interacting with bicycles, bicycles being overtaken, and regulating or prohibiting bicycles on highways. During trail design and planning the Public Works Department within the Township should be consulted for policies relating to the HTA.

The Ministry of Transportation is currently addressing many of the policies which pertain to cycling and trail development within the HTA. Though the policies have not been formally updated, possible changes and recommended amendments have been proposed for consideration by the Ministry. As the Act is updated, the Township should be aware of how the changes will impact the implementations for enforcement of safe cycling and trail development township-wide.

Boulevard multi-use trails can be used when boulevard characteristics are suitable and should be developed on a site-specific basis. Intersecting roadways are of particular concern as motor vehicles making right hand turns may not be anticipating the speeds at which some users of boulevard trails may be traveling.

Where boulevard trails are implemented on one or both sides of a road, it is reasonable to assume that they can perform the same function as the sidewalk, therefore it is not recommended to install both a trail and sidewalk on the same side of the road. All boulevard trails should be clearly signed (e.g. shared use signage; etiquette) so that users are aware the trail is not pedestrian only.

1.7.2 On-road Trail Connections

Where public lands (other than the road right-of-way) are not available and access agreements for trails on private lands are not feasible, it may be necessary to provide connecting links using road networks. Pedestrians, scooters, in-line skaters, and users with mobility-assisted devices are expected to use sidewalks in urban areas and road shoulders in rural areas. Cyclists (typically by-law) are required to use roads. Bicycles are designated as a vehicle under the HTA and as such are required to obey all of the same rules and regulations as automobiles when operating on public roadways. Signage requirements and development standards for on-road bicycle systems should be developed within the Township in conjunction with the Ministry of Transportation (MTO) Bikeways Planning and Design Guidelines, the Transportation Association of Canada (TAC) Bikeway Traffic Control Guidelines (Second Edition, 2012), and the Ontario Traffic Manual Book 18 – Cycling Facilities.

1.7.3 Shared Use Lanes and Paved Shoulders

Shared use lanes can often be referred to as 'wide curb lanes' and are primarily used on roads where vehicular speeds and volumes are higher than those associated with arterial and collector roads. Where necessary shared use arrows can be painted on roads at regular intervals to inform road users that cyclists and other modes of travel (e.g. in-line skaters, scooters, etc.) will also be using the lanes.

Paved shoulders also provide spaces for cyclists on rural roads (with shoulders, no curbs and gutters). Pedestrians can use paved or granular shoulders where necessary (traveling in a direction facing traffic by law). Roads with poor sight lines and high truck or large vehicle volumes are situations where paved shoulders (asphalt) should be considered.

1.7.4 Bike Lanes

Typically located on urban roads (asphalt with curb and gutter), bike lanes are used to create physical spaces primarily for cyclists. Individuals who use mobility-assisted devices may also use bike lanes on urban roads. The signage requirements and development standards for bike lanes should be developed in conjunction with the Ministry of Transportation (MTO) Bikeways Planning and Design Guidelines, the Transportation Association of Canada (TAC) Bikeway Traffic Control Guidelines (Second Edition, 2012), and the Ontario Traffic Manual Book 18 – Cycling Facilities.

In areas where on-street parking is permitted, continuing bike lanes are the ideal method when space permits. Where roads right-of-way widths are limited, narrowing or removing traffic lanes are not feasible, and/or the relocation or removal of parking are not options, bike lanes must be properly terminated and should include proper signage.

1.8 Trail Crossings

Trails roadway crossings can often be quite dangerous. One of the most challenging aspects of trail design is accommodating trail users when they are crossing roads. Several design options can be implemented to alleviate the hazardous aspects of trail crossings including:

- Grade separated crossings (bridges and underpasses);
- Directing trail users to cross at existing signalized or stop-controlled intersections;
- Utilizing mid-block pedestrian signals; and
- Utilizing mid-block crossing locations with pedestrian islands or refuges.

1.8.1 Minor and Major Roads

Trail crossings of minor roads should include the following:

- Open sight triangles at crossing points;
- Trail access barriers;

- Signing along roadways in advance of crossing points to alert motorists of trail crossings;
- Signage along trails to alert trail users of upcoming roadway crossings;
- Alignment of crossing points to achieve close perpendicular crossings of roadways; and
- Curb cuts on both sides of roads.

Pavement markings, to delineate crossings, should not be considered at "uncontrolled" trail intersections with roads as trail users are required to wait for gaps in traffic before crossing these locations. Pavement markings should be designed to adhere to the regulations within the HTA for uncontrolled intersections.

1.8.2 Active Railways

Railway crossings can be extremely dangerous for all trail users and therefore extra caution should be applied to assure their safe operation. When at grade railroad crossings are necessary, non-motorized crossings should be at a right angle to the tracks as much as possible, this can be achieved by either separate paths or widened shoulders. It is strongly recommended that appropriate traffic control devices be installed at intersections of railway tracks and trails. These include:

- 1. Pavement markings;
- 2. Signage; and
- 3. Lift gates.

Trail crossings of active railway lines must be designed, approval, and implemented in conjunction with Canadian National Railway (CNR) Company and should be consistent with Draft RTD-10 Road/Railway Grade Crossings: Technical Standards and Inspection, Testing and Maintenance Requirements (2002) available from Transport Canada.

1.8.3 Bridges

Where possible, trail network should make use of existing bridges that are located in suitable areas, including pedestrian bridges, vehicular bridges and abandoned railway bridges. New bridge structures should be designed on a site-specific base. The following are general design considerations for bridge structures:

- Prefabricated steel truss bridges are often practical, cost effective solutions;
- Railings should be considered if the height of a bridge deck exceeds 0.6m above the surrounding grade, and should be designed with "rub rails" to prevent entanglement of bicycle pedals and handlebars;
- Site-specific construction of bridges may be suitable for short crossings/applications;

- When considering barrier free accesses to bridges, appropriate hardened surfaces should be employed on trail approaches. Also, bridge deck boards should be spaced sufficiently to allow for ease of passage by persons using mobility-assisted devices; and
- It is recommended that deck boards run perpendicular to the travel paths.

1.8.4 Underpasses and Tunnels

The only way to cross a significant barrier such as elevated railways and highways can be by routing trails through underpasses or tunnels. Underpasses should be wide enough to accommodate all trail users whether they are walking, hiking, cycling, in-line skating, in a wheelchair or other forms of transportation. Where feasible, it is suggested that trail widths through underpasses be equal to or greater than that of approaching trails. Tunnels and underpasses are also areas typically used for illegal and dangerous activities. Trails through tunnels and underpasses should consider all aspects of trail safety, lighting, and CPTED guidelines to ensure users feel safe and secure.

1.9 Off-Road Trail Structures

1.9.1 Gates and Barriers

Many types of trails typically include some form of gates or access barriers to control user activity, movement, and safety. Access barriers are intended to allow free flowing passage by permitted trail user groups and prohibit entrance by others. Trail barriers typically require mechanisms to allow service and emergency vehicles access, especially in storm water management ponds areas. Depending on site conditions, it may also be necessary to provide additional treatments between access barriers ends and limits of trail right of ways by avoiding barriers altogether. Additional treatments can consist of plantings, boulders, fences, or barrier treatment extensions. There are many designs for trail access barriers in use by different trail organizations and municipalities. Although each municipality is different, trail access barriers can generally be grouped into three categories (which are discussed in greater detail below):

- 1. Offset Swing Gates;
- 2. Single Swing Gates; and
- 3. Bollards.

1.9.2 Swing Gates

Offset gates are is similar to single swing gates, except that their barriers are paired and offset from one another. Although they can be effective in limiting access by unauthorized users, some groups including cyclists (especially cyclists pulling trailers) and wheelchair users, can have difficulty negotiating offset swing gates if spacing between gates is not adequate.

Used primarily in urban locations, single swing gates (or 'P' gates) combines ease of opening for service vehicles (especially around storm water management areas), with ease of passage of bollards. Swing gates should provide permanent openings to allow trail users to flow freely along trails as well as surfaces/supports for mounting signage.

1.9.3 Bollards

Bollards are the simplest and least costly barrier and range from permanent, direct buried wood or metal posts, to more intricately designed cast metal units that are removable by maintenance personnel. Typically an odd number of bollards (usually one or three) are placed in trail beds in order to create an even number of "lanes" for trail users to follow as they pass through the barriers. Although removable bollard systems provides flexibility to allow service vehicles access, they can be difficult to maintain as the metal sleeves placed below grade can be damaged by equipment, water, and moisture and can become jammed with gravel and debris from trail beds.

1.9.4 Elevated Trailbeds and Boardwalks

Where trails pass through sensitive environments such as marshes, swamps, or woodlands with a large number of exposed roots, elevated trailbeds or boardwalks may typically be required to minimize impacts on the surrounding natural environments and ecologies. Without implementing features like this, trail users will tend to walk around features (e.g. swamps, marshs, etc.) and gradually over time create wider and more obstructive trails on the natural environment. The turnpikes and low profile boardwalks are two relatively simple yet effective solutions for natural ground trails.

Low profile boardwalks have been successfully employed by trail managers across Ontario, especially within organizations like the Bruce Trail Conservancy. Where trails are in high profile locations, where it is necessary to provide a fully accessible trails, or where trail surfaces must be greater than 0.6m above the surrounding grade, more sophisticated boardwalk designs and installations are necessary. This is likely to include engineered footings

or abutments, structural elements and railings these should be designed by a trained professional (e.g. structural engineer, landscape architect).

1.9.5 Switchbacks and Stairs

Pedestrian, motorized and some self-propelled users are capable of ascending grades of 30% or more whereas other users are limited to grades of less than 8%. Where trails ascend or descend at grades of more than 8%, it may be important to consider alternative methods of ascending those slopes. Two alternatives to consider that have been implemented successfully in adjacent municipalities are switchbacks and stairs.

Where construction is feasible, switchbacks are generally preferred because they allow wheeled users such as cyclists to maintain their momentum, and there is less temptation to create shortcuts, as might be the case when stairways are used. Switchbacks are constructed with turns of about 180 degrees and are used to decrease trail grades. Properly constructed switchbacks also provide outlets for runoff at regular intervals, thus reducing potential for erosion. Implementing a switchback can be a lot of work as they typically require extensive grading, signage, barriers (rub rails), and can be intrusive on the surrounding environments. Also, they can be difficult to implement in wooded areas without significant impacts to surrounding trees and vegetation.

1.10 Trail Signage

Trail signage is one critical aspect to unify trail systems, improve wayfinding, and introduce themes for simpler route identification. Trail signage will assist in improving wayfinding, trail connectivity, and trail stewardship. A creative method to developing and structuring trail signage should include a hierarchical approach for improving overall wayfinding.

Other municipalities have taken this approach using a variety of methods including:

- Creating an overall theme concept or innovative method for signage;
- Creating uniform design standards to reflect hierarchical structure for signage, including materials and fabrication, design fundamentals (colour, balance, unity), graphics, mounting structures, and orientation; and
- High quality, durable (including resistance to ultraviolet radiation), vandal resistant quality materials and finishes.

Signage is a critical element to the trail network and serves many important functions which include:

Informing users of their responsibilities while on the network;

- Providing information regarding safety (e.g. maximum travel distances, upcoming hazards, junctions, and crossings);
- Providing trail user etiquette instructions;
- Advertising;
- Wayfinding;
- Providing information about routes, nearby services, and trail-related events;
- Providing interpretation of local historical, cultural, natural, and other resources.

1.10.1 Signage Strategy and Typical Branding

Trail themes and branding can add local flavour to individual trails or loops, creating an overall unique trail network quality. Themes also unify trail network routing, signage, facilities, and features. It is recommended that the Township of Wilmot Trails logo, trail destinations, and key distances be included on all signage types. A brand can also be used to draw visitors and trail users to different attractions and destinations along the trail or within the Township. A brand will promote not only the use of the trail system but also it can draw new visitors to local activities and venues.

Common trail branding measures can include:

- A design that is timeless, in-scale, and visually integrated with the landscape without creating unnecessary clutter;
- An overall theme or innovative technique (instead of text) such as colour coding routes or a symbol or graphic concept to illustrate degree of difficulty and establish physical fitness ratings, similar to alpine downhill ski symbols (e.g. green square, blue circle, black diamond);
- Clearly, concisely, and consistently communicate information related to identification, direction, regulation, and operation of the trail; and
- Ensuring visibility at night through the use of reflective materials in locations where low light and night use is anticipated.

1.10.2 Signage Types

The design and construction of networks should incorporate a hierarchy of signs each with a different purpose and message to trail users. Hierarchy of signage types are typically organized into a "family" of signs with unifying design and graphic elements, materials, and construction techniques. The unified system becomes immediately recognizable by trail users and can strengthen the branding element. Below are recommendations for a family of signage types for the Township of Wilmot, which include:

a) Gateway Signage

Gateway signage is intended to set the tone for the entire trail system and is typically the largest type of signage found on the trail network. This type of signage is typically located at trail entrances along key routes into the Township from adjacent municipalities. Gateway signage is used to create a sense of welcome, arrival, and safety. It is also an opportunity to establish trail use conventions, punctuate historic significance, and establish theme for the trail network. Gateway signage typically includes trail amenities such as benches, trash receptacles, and information/directional kiosks.

Suggested locations for gateway signage include:

- East end of the hydro corridor, to the east of the Petersburg Regional Forest (refer to Section 5.3.2 of the WTMP)
- North boundary along the Nith River adjacent to the Town of Wellesley (refer to Section 5.3.1 of the WTMP)
- West side of New Hamburg (adjacent to Perth County/Oxford County)
- South end of Alder Creek Trail (refer to Section 5.3.4 of the WTMP)

b) Orientation and Trailhead Signage

Orientation and trailhead signs are typically located at key destinations, attractions, and major network junctions. Trailheads are an important part of the trail network and trailhead signage should provide orientation to trail network through mapping, additional network information (trail distances, key features), and rules and regulations for the overall network. Trailheads can also serve as a landmark for trail users. In some municipalities orientation signage has also been used as an opportunity to sell advertising space and assist with trail funding and cost sharing.

Suggested locations for **major** trailheads/kiosks include:

- Wilmot Recreation Complex (WRC)
- Huron Street at Nith River (entrance to New Hamburg from west)
- Along Snyder's Road adjacent to the Waterloo-Oxford DSS (entrance into Baden)
- South end of Alder Creek Trail in New Dundee

Suggested locations for **minor** trailheads/kiosks include:

- Petersburg Regional Forest
- Petersburg Crown Lands
- WRC Woods recreational trail
- Walker Woods

• Wagler Ave./Snyder's Rd. E adjacent to Administration Complex

c) Trail Etiquette Signage

Trail etiquette signage should be posted at public access points to clearly articulate permitted trail uses, regulations, and laws that apply to the specific routes and/or overall trail network. Signage should include trail etiquette, safety, and emergency contact information. Trail etiquette signage can also include friendly reminders to trail users (e.g. "Please stay on the Trail"). At major and minor trailhead locations, this information can be incorporated into trailhead signage. In other areas this information can be integrated with trail access barriers.

d) Regulatory/Caution Signage

Regulatory signs are required throughout the trail network to improve trail user safety. Regulatory signage typically informs users of dangerous areas (e.g. deep water, steep slopes), sensitive/protected areas (e.g. wetlands, woodlots), and other items such as invasive plants (e.g. poison ivy, giant hogweed) and private lands. Where traffic control signs are required (e.g. stop, yield, curve ahead, etc.), it is recommended that recognizable traffic control signs be used in conjunction with the Public Works Department and the Ministry of Transportation for Ontario's (MTO) guidelines and standards for on-road routes.

e) Interpretive Signage

Interpretive signs are typically placed at locations along trails that signify a historical feature, environmental feature, or feature that is culturally significant to Canadian and/or local heritage. They are highly graphic, easy to read, and must be designed on a site-specific basis. This type of signage should be strategically located in highly visible locations to minimize vandalism potential. Interpretive signage can also be used to improve education and trail stewardship initiatives along trail routes to reiterate proper trail etiquette, detail safety precautions, rules, and regulations for specific trails.

f) Route Markers and Trail Directional Signage

Route markers and trail directional signage should be located at regular intervals throughout the trail network (e.g. every 500m, 1000m, etc.) at trail junction points and key intersections. The purpose of route marker signage is to provide users with orientation and simple visual messages/graphics alerting them that they are on approved network routes. More recently route marker signage and trail direction signage have included innovative wayfinding techniques such as QR Codes and distances to local cultural attractions and resources (e.g. bike shops, B&B's, hardware stores, restaurants, etc.)

1.11 Trailheads and Trail Amenities

Major trailhead areas are typically located at key community destinations (e.g. community centres). They are highly visible and assist with setting the tone for trail systems. In some locations it may be possible to share parking and washrooms with other community facilities or other partners (e.g. schools, trail clubs, Conservation Authority, recreational facilities). Minor trailheads are located at secondary entrances to the trail network and typically include smaller amounts of parking and trail facilities. A well-designed major or minor trailhead usually incorporates the following features:

- Regular and accessible (handicapped) parking with an appropriate number of spaces in relation to the anticipated level of trail use, with the flexibility to increase space numbers where warranted by future demand;
- Simple access to and from trails;
- Trail access barriers;
- Ample room to load and unload equipment;
- Bicycle parking facilities;
- Appropriate trail signage types (including overall trail network map);
- Trail information kiosk (can be incorporated with trail signage);
- Waste receptacles;
- Lighting (site specific); and
- Seating and or picnic/informal activity space (more often associated with a major trailhead).

1.11.1 Seating and Rest Areas

Seating and rest areas along the trail provides opportunities for trail users to simply rest, relax, and take a break. Typically young children, older adults, and users with disabilities need to rest more frequently. Benches are the most common form of seating, but walls of appropriate height and width, large flat boulders, and sawn logs are some alternatives depending on trail settings (e.g. logs might be more appropriate in rural settings or adjacent to natural features). Where seating/rest areas are planned, the design should consider a 1m wide level area with a curb or other appropriate wheel stop for mobility-assisted devices in accordance with current AODA standards (refer to Section 1.4). Staging areas, trail nodes, and heavily used trails typically require a higher density of seating opportunities (e.g. heavily used trails may have seating at approximately 500m intervals).



1.11.2 Bicycle Parking

Bicycle parking should be placed adequately along trail routes at key locations to allow users to confidently secure their bicycles while pausing to enjoy nearby attractions, walking along trails, or resting when they reach their intended destination. Key locations for bicycle parking can include trailheads, major trail nodes, trail junctions, and lookouts.

Generally bicycle parking facilities should:

- Be placed along key trail routes, junctions/connections, and other destinations where cyclists are expected;
- Enable bicycles to be securely locked to devices without damaging the bicycles;
- Be placed in public view;
- Present no hazards to cyclists and/or pedestrians;
- Be easily accessible from roads or trails; and
- Be arranged so that parking maneuvers will not damage adjacent bicycles.

1.11.3 Trail Closures and Rehabilitation

Trails within the Township will be constantly evolving and as result it might be necessary to permanently or temporarily close sections of trails. Reasons for temporary trail closures can include flooding, culvert washouts, and general trail construction. Trail users must be notified well in advance of trail closures by appropriate signage (often posted at trailheads) and possible alternate routes that can be taken to avoid the closures. Another method for informing trail users of permanent and temporary trail closures could be notifications on the Township website, Wilmot Trails twitter, and the Wilmot Trails website.

Permanent trail closures may be required at some point in the life cycle of trails, especially in the case of trails located in woodlots and other natural settings. When closing a section of trail permanently it is recommended that the surrounding landscape be rehabilitated to match existing conditions. Often this may mean seeding with a native seed mixture or plantings trees and shrubs.

1.12 Trails in Natural Areas and Environmental Buffers

Routing trails through natural areas is a critical component to the trail network and provides users the opportunity to get close to nature, explore the outdoors, interpret nature, and find relief from the often busy urban environment. Trails in natural areas need to balance public access to natural features and protection of natural environment and sensitive ecological features. Where trails are to be located in natural areas it is important that they be sited and designed appropriately and that the area be monitored for effects of inappropriate use and/or overuse. If trails are not carefully planned, designed, constructed, and maintained people will create their own trail routes sometimes in sensitive locations where it would be preferable not to have trails at all. Proper planning, design and construction of trails, coupled with public education can go a long way to achieving balance between use and protection. In some cases trails (and people) should not be in natural areas. Prior to routing trails within or through natural areas, the local Conservation Authority must be consulted.

When designing trails through natural areas or environmental buffers it is important to consider the following:

- Avoiding the most sensitive habitats;
- The ecological significance and sensitivity of the natural area (e.g. trails in ecologically sensitive areas, such as wetlands, are generally not recommended – unless appropriate mitigation measures [e.g. boardwalks] are in place);
- Consider alternate routes throughout the design process;
- Habitat enhancements;
- Education opportunities (which can include species/habitats of general public interest, notable features (e.g. beaver dams, cavity nests, vernal ponds, vegetation-topography associations) and lookouts/aesthetic attributes;
- Limit accessibility;
- Specific recommendations for construction, including access guidelines to minimize disturbances;
- Current best management practices to prevent vegetation damage (e.g. protective fencing, sediment/erosion control, specific measures to prevent the spread of invasive species, spills management);
- Timing restrictions (e.g. tree removal/disturbance during the breeding bird period, access during amphibian breeding periods);
- Develop guidelines for trail use/restrictions and trail closures, including timing/seasonal restrictions where sensitive species are present or sensitive activities occur; and
- Appropriate signage (e.g. interpretive, regulatory, caution)

1.13 Creating New Trails in New and Established Neighbourhoods

Creating trails within established neighbourhoods can be one of the most challenging aspects of implementing the Trails Master Plan. It is sometimes difficult to obtain public opinion

related to specific trail segments at the strategic/master planning stage and it is not until a project reaches the implementation stage that residents perceive themselves as being directly affected and become more involved and vocal. Real and perceived concerns over increased neighbourhood traffic, access to rear yards, invasion of privacy, a perception that there may be an increased potential for vandalism/theft are often cited as key concerns.

Communication is critical. In some instances, when deemed appropriate by the *Trail Interdepartmental Working Group* (refer to Section 2.2.1), it may be necessary to seek additional public input for trail development. Where new trails are being implemented or significant improvements are being made to existing trails within or nearby existing communities, differing levels of consultation may be required to advance the project through the detail design and implementation stages. The level of consultation / public notification required for individual projects will depend on project location, design approvals required, scope/complexity, and whether the project is identified in the WTMP or other planning policies such as the Official Plan.

It is recommended to engage residents in an open, public consultation process at the earliest possible stages of the project and to listen to their concerns. In some cases, the most vocal opponent can become the greatest supporter if the process provides an effective avenue to address concerns.

1.14 Public Outreach and Trail Promotion

Promoting the trail network within the Township should be encouraged. The following sections outline some successful methods that adjacent municipalities have used to promote their trails network.

1.14.1 Community Based Social Marketing

Community-Based Social Marketing (CBSM) is one approach to achieving broad sustainable behavior in communities. It combines knowledge from psychology and social marketing to leverage community members' action to change behavior. CBSM is more than education, it is spurring action *by* a community and *for* a community. Using CBSM techniques can lead to increased trail awareness and use. Key CBSM tools can include:

- Prompts: remind individuals to engage in trail use;
- Commitments: have individuals commit or pledge to engage in trail use;
- Norms: develop community norms that trail use is the right thing to do; and
- Vivid communications tools with engaging messaging and images.
Possible CBSM tools for the Township to consider are:

- Increasing community engagement, volunteer opportunities, collaboration/ partnerships, education and communication strategies that enhance development and operations of the trail system;
- Using community events to talk to residents one-on-one and/or in community groups;
- Have Township staff attend community events to promote trails, developing a portable display system to use at events would be beneficial;
- Use various types of media to provide updates on trail implementation and to launch public information campaigns on education and stewardship (e.g. share the trail, keep dogs on leashes, trail etiquette, etc.);
- Display trail information in brochures, marketing pamphlets, and various approved locations throughout the township that are vivid with engaging messages and images; and
- Creating prompts to remind residents about the trail system and its benefits. Prompts can include maps, brochures, water bottles, car magnets, key chains etc. Prompts can be giveaways at events or used for fundraising.

1.14.2 Wilmot Trail Map, Signs, and Brochures

Interpretive programs and signs, brochures, and education programs, offer endless opportunities to raise trail awareness. Providing positive guidance towards responsible trail use is an integral part of managing trails.

Maps

Trail maps are often the most overlooked communication tool to endorsing and communicating trails. Maps inform users about routes and provide the occasion to educate users through messages such as "rules of the trail" and trail etiquette. Though expensive to produce initially, maps can be updated with the release of new additions as the system grows, making the initial investment pay for itself over time. Other opportunities may also be available to produce a regionally based map. Several municipalities have developed their own on-line mapping software specific to trail use.

1.14.3 Trail Ambassadors

Many municipalities have successfully implemented trail ambassador programs. These often involve teaming a Township staff member (from the Facilities and Recreation Services Department) with summer students or the like. Students attend events and functions organized by businesses, agencies, camps, and related recreation programs, and promote the

trail network within Wilmot. In addition, trail ambassadors travel the trails and hand out brochures, provide assistance, and monitor conditions.

Trail patrols regularly travel the entire trail system and can be trained to report observations related to trails; surface conditions, vandalism, user-conflicts, environmental degradation and overgrown vegetation. In addition, trail ambassadors are available to the public and can gather important data on users satisfaction. As the trail system in Wilmot grows the Township should explore the merits of an ambassador program. In the interim training maintenance staff to observe trail conditions as part of their role is an effective way to assist.

1.14.4 Partnerships

Developing partnerships with business, local developers, and other agencies that provide services to large sectors of the community/population should be explored by the Township. In many municipalities there is a strong interest in partnering with agencies to promoting trails and their use as a healthy lifestyle choice. Partnerships can include jointly produced promotional/educational literature in magazines, materials distributed through offices, or links to corporate/agency websites.

Partnerships can also include co-participation in annual events such as; Earth Day activities, annual runs (e.g. Terry Fox Run), smart commute initiatives. Contribution of key Wilmot staff (Facilities and Recreation Services Department) for these events is a simple, cost effective way to promote the trail network and can provide visibility through media coverage.

It is mutually beneficial for the Township to recognize partnership efforts. Media recognition is a positive way of showing appreciation for partnership contribution, furthermore it is a simple and cost effective way to raise trail awareness and encourage use. When contributions are made that improve trail conditions such as; the provision of trail amenities or creation of links across private properties, partners should be recognized for their contribution through donor signs and plaques. Many trails within adjacent municipalities and across Canada have been implemented this way.

PART 2 – THE IMPLEMENTATION PLAN

2.0 The Implementation Plan

The implementation of the Wilmot Trails Master Plan (WTMP) will be accomplished through both short and long-term actions. Short-term actions have included Council adoption of the WTMP in November 2013, the key policies and network strategy should then form a schedule and the Township's Official Plan should be updated to reflect the schedule. The WTMP strategy will consist of three phases. Phase 1 (short term) spans the initial 5 years of the plan, Phase 2 (mid-term) is a 5 year period from years 5 through 10. Phase 3 (long-term) covers years 10 and beyond.

2.1 **Priorities and Network Phasing**

This section recommends a phasing strategy for new trail components which are based on the following criteria:

- Field Observations;
- Developing /enhancing the trail network in highly utilized locations;
- Establishing main corridors between/to important community destinations (e.g. schools, community centres, Wilmot Recreation Complex, major sports fields, etc.);
- Developing/completing key Township and Regional trail connections;
- Developing connections between/to existing facilities in missing link locations;
- Developing community trail loops;
- Taking advantage of the re-development of lands;
- Linking trail sections to frequently visited destinations throughout the Township;
- Allowing off-road trail access to current and planned transit nodes and stops;
- Establishing new subdivisions spine trail routes as part of the subdivision planning and design approval process; and
- Scheduling implementation with planned Provincial, Regional, and Local capital projects to take advantage of possible cost savings.

2.2 Trail Implementation

To move from the planning and design stage to the funding and implementation stage a successful trail master plan requires champions and leadership within the Township and the community. Relationships between individuals and organizations are important factors in determining whether trail initiatives will proceed and be successful. Maximizing participation and removing information flow obstacles between participants are two objectives in managing implementation. The WTMP is more than a proposed network of trails. It is a Plan

that promotes safe trail use and recognizes the benefits of health and quality of living trails can offer.

2.2.1 Trails Interdepartmental Working Group

Trails serve important recreational and transportation functions and delivery of an effective network will require coordination among Township departments. It is recommended that the Township establish a *Trails Interdepartmental Working Group* comprised of a representative(s) from the following departments:

- Development Services Department
- Facilities and Recreation Department
- Public Works Department

This staff group representing various departments, is similar in composition to a Steering Committee, should engage in ongoing dialogue and meet on regular basis (e.g. quarterly) to review and discuss current and upcoming opportunities, initiatives and issues related to trails development and implementation.

The responsibility of implementing the Trails Master Plan will fall within the mandate of the Facilities and Recreation Department. Within the Wilmot Budget process, the necessary resources to transition this roll into the department shall be determined. The Facilities and Recreation Department guided by the *Trails Interdepartmental Working Group* will be responsible for "championing" trails initiatives and programming throughout the Township. Adjacent municipalities, such as the Township of Woolwich and City of Kitchener, use this approach and have had success with implementing an interdepartmental working group and their trail network.

The Facilities and Recreation Department guided by the *Trails Interdepartmental Working Group* should coordinate all activities related to Wilmot Trails including trail planning, development, approvals, volunteers, trail maintenance, grant applications (if applicable) and monitoring, budget preparation, assistance with special events, public relations, and media liaison.

Essential functions and/or responsibilities of the Facilities and Recreation Department guided by the *Trails Interdepartmental Working Group* could include:

Liaison with project partners, communities, stakeholders and volunteers

- Work collaboratively with Township departments to ensure that trail projects align with the WTMP and the Township 10 year capital forecast
- Work collaboratively with Township Departments to prepare funding applications to secure capital funding to support trails development
- Manage existing and develop new partnerships, stakeholder relationships
- Champion the implementation of the overall WTMP

While the Facilities and Recreation Department will oversee the implementation of the WTMP, they will also require ongoing support and communication from local trail associations and clubs, adjacent local municipalities, and other organizations, and advocacy groups.

2.2.2 Comprehensive Implementation

The WTMP is an evolving plan. The timing and details, particularly the location of recommended routes and facility types will evolve through detailed technical reviews. It should be noted that the extensive efforts that established the overall direction for the network and the trails must be respected when trail modifications are being contemplated.

The following process, which has been used by adjacent municipalities, is recommended and will assist all Township departments to collaborate together, share information, and facilitate implementation.

a) Preliminary Review

The first step is to identify and communicate opportunities. One of the key tasks is for the *Trails Interdepartmental Working Group* to monitor the Township's infrastructure capital works forecast and identify projects that have the potential for trails inclusion. When a project has trail opportunity potential, the *Trails Interdepartmental Working Group* should undertake a preliminary review. Key aspects of this step are communication and collaboration. The review should:

- Compare project timing to short, mid, and long term implementation priorities identified in the WTMP;
- Investigate preliminary cost estimates and possible funding sources;
- Assess whether the nature of the project should include a trail (for those infrastructure projects where trails may not have been previously contemplated); and

 Inform the appropriate Township departments whether or not a feasibility assessment should be undertaken to confirm implementing the proposed trail as part of the project.

b) Feasibility Assessment

If a trail is confirmed through the above preliminary review process then a feasibility assessment should be undertaken by the *Trails Interdepartmental Working Group* which typically includes:

- Confirming the feasibility of the route based on a review of the WTMP, supporting route selection, planning and design criteria, and conducting a field check for offroad trail segments identifying other issues that should be explored in the future;
- Confirming environmental features present or in close proximity to help determine what types of Agency permits may be required (e.g. Conservation Authorities, DFO permits for boardwalks);
- Determining whether public consultation should be conducted and to what extent;
- Undertaking a trail functional design and estimating implementation costs, including construction and signage;
- Identifying less costly alternatives and how they may fit within the intent of the overall WTMP. This may include alternative parallel routes that meet the intent of the WTMP; and
- Recommending the approved course of action.

c) Detailed Design, Tender, and Implementation

Prior to construction a detailed design should be completed. Certain trail segments may be designed by the Township in-house, but for larger trail segments it is recommended that a consultant specializing in trail design be retained to assist the Township. This would involve design followed by construction/implementation. It is also possible that a decision not to proceed due to cost or other constraints may occur, the network should then be updated and an alternative route researched.

d) Monitoring and Maintenance

Trails should be monitored to ensure they function as designed and when necessary, trails should be modified and maintained to ensure continued safe use. Reducing long term maintenance requirements can be achieved by the following measures during trail construction:

- Remove stumps, roots and other materials which present safety concerns;
- Clearing limits should reflect trail type activity;
- Cut brush and tree stumps flush with the ground around trail tread surfaces and clear zones;
- Remove potential hazard trees and sharp protrusions in close proximity to trails;
- Cut back vegetation to adhere to vertical clear zones;
- Dispose of vegetative debris from trails construction and ongoing maintenance by removing brush or scattering materials in a proper manner (e.g. beside trail surface, down slope, etc.); and
- Plough and maintain key trails for year-round use (in association with hierarchical trails structure classifications).

e) Plan Updates

The final part of the implementation process includes annually updating the WTMP network database and updating the general WTMP network every 5-7 years.

2.2.3 Operating Costs

In addition to the capital costs of implementing the WTMP, trail operating costs typically include; on-going funding, annual progress reports, mapping/signage updates, educational outreach and promotional programs, and trails maintenance. The Facilities and Recreation Department guided by the *Trails Interdepartmental Working Group* should coordinate available resources and timing to strategically monitor the operating costs of the trail network in the short-term and long-term.

Trail maintenance costs are usually relatively low, however will vary based on the service level standard. Generally speaking, most municipalities adjust maintenance budgets based on the number of kilometres and increase maintenance budgets relative to the length of new trail infrastructure added. Annual maintenance can include drainage and storm channel maintenance, sweeping, debris clearing, trash removal, weed control and vegetation management, grass mowing along shoulders, minor surface repairs, repairs to trail fixtures (benches, signs) etc. Costs vary depending on whether the trail is in a road boulevard or in a linear greenway/ park and the type of trail surface (asphalt trails typically have lower maintenance costs in the first 10 years).

An absolute dollar value for maintenance costs was not calculated as the budget for maintenance will need to grow in an incremental fashion along with trail network growth. Similarly staffing needs could change annually as trail networks expand and mature.



2.3 Potential Funding Sources

Committing annual funding and Township staff resources are essential to the WTMP's success. An annual implementation budget should be identified within the Township and based on upcoming implementation objectives and opportunities.

It is recommended the Township, to assist in reducing taxpayer costs, pursue outside funding opportunities. Over the last several years funding sources made available for active transportation, cycling, pedestrian and trail related projects has been quite generous, this is due in part to their increasing popularity and the growing importance of their relationship to multi-modal transportation systems and overall community health benefits.

Outside funding opportunities may include some of the following organizations:

- Federation of Canadian Municipalities Green Municipal Fund;
- The Trans-Canada Trail Foundation;
- Corporate Environmental Funds, such as Shell and Mountain Equipment Co-op (MEC);
- Transport Canada's MOST (Moving on Sustainable Transportation) and ecoMobility (TDM) grant programs;
- Ontario Ministry of Health Promotion grant ;
- Ontario Ministry of Environment Community Go Green Fund (CGGF);
- Ontario Ministry of Transportation Demand Management Municipal Grant program;
- The Ontario Trillium Foundation;
- Ontario Trails Council (OTC);
- Corporate donations;
- Service Clubs such as the Lions, Rotary and Optimists; and
- Private citizen donations/sponsorship/bequeaths, and this can also include a tax receipt for the donor where appropriate.

The Facilities and Recreation Department and the Finance Department, guided by the *Trails Interdepartmental Working Group,* would be responsible for researching and applying for funding.

2.4 Managing Implementation Plan and Expectations

2.4.1 Insurance, Liability, and Risk Management

Insurance, Liability and Risk Management concerns will be considered during the design, construction and maintenance phases and will include consultation with the Township solicitor and the Waterloo Region Municipalities Insurance Pool.

2.4.2 Establishing a Trail Maintenance Plan

The maintenance management of trails is a large undertaking that requires continual commitment and is a key aspect to trail development and the Township Asset Management Plan. In order to meet trail expectations the overall trail network must be developed in a logical and hierarchal manner with uniform principles and a detailed network cataloguing. Enhanced trail maintenance is essential to supporting year-round usage, accessibility, surfacing and location, monitoring programs, and appropriate funding for long-term maintenance measures. Sound application of design objectives for locations, route alignments, grade change considerations, and addressing maintenance and management requirements during initial planning/development stages will help eliminate future maintenance issues.

Successful trails promote community participation. To strengthen community involvement and trail stewardship local partnerships should be encouraged between private companies, developers, landowners, neighbouring municipalities, local governments, and advocacy groups. Partnerships are critical to creating community based resources that contribute to long-term success of a trail projects.

Implementing preventative maintenance and monitoring programs such as; regular site visits, replacing missing or damaged waymarkers, sign posts etc. is a critical aspect of preventative maintenance. Trails must be treated like any other Township asset and plans to move forward with the WTMP must be accompanied by a parallel effort to maintain trails in good condition.

The general objectives of a trail maintenance and monitoring program are to:

- Provide safe, dependable and affordable levels of service;
- Reduce exposure to liability;
- Preserve infrastructure assets;
- Protect natural environments;
- Enhance the appearance and health of the community;

- Provide a reference framework against which to measure performance;
- Measure trail performance to enable adjustments and improvements to implementation of future trails; and
- Provide the community and Council with a reference for expectations.

2.4.3 Location and Trail Alignment Maintenance Considerations

- Consider natural and artificial site drainage;
- Locate routes to maximize seasonal experiences;
- Consider site topography;
- Avoid highly erodible areas/soils;
- Avoid frequent stream/creek crossings;
- Minimize extensive switchbacks and long straight stretches;
- Avoid protected areas, sensitive habitats, and/or endangered species;
- Minimize contact with incompatible trail activities;
- Avoid toxic and harmful plant species (e.g. poison ivy, giant hogweed, and buckthorn); and
- Consider native plant species in conjunction with non-evasive and low maintenance species along trail routes.

2.4.4 Trail Surfacing Materials Maintenance Considerations

- Develop annual maintenance trail guidelines based on hierarchical classifications;
- Surface material availability;
- Supply and install surfacing materials costs;
- Life-cycle cost of maintaining surfacing and amenities;
- Accessibility and barrier free requirements (e.g. asphalt is more 'accessible' than stonedust); and
- Consideration to surface material type and relative maintenance required (e.g. snow removal, weeds, etc.)

2.4.5 Winter Maintenance of Trails

Certain trails within the Township may be maintained throughout the winter months, these may tend to be primary routes that serve as commuter functions to key destinations.

Trails within the Township identified as winter maintenance candidates should be constructed to minimum standards which includes:

Adequate surface drainage to prevent surface water ponding;

- Minimum width (not less than 3.0m) which allows for adequate access for maintenance equipment;
- Asphalt surfacing (may not apply if a snow blower is used instead of a plow); and
- No adjacent danger to the trail (e.g. a steep drop-off that could be a hazard and unsafe for equipment operators).

2.5 Summary of Recommendations

The Wilmot Trails Master Plan has been developed as a flexible and adaptable strategy for long-term trail development. The plan is intended to be used to facilitate and coordinate existing efforts and provide the Township with a blueprint for future trail design, development and implementation.

The Facilities and Recreation Department guided by the *Trails Interdepartmental Working Group* will be responsible for "championing" trails initiatives and programming throughout the Township. They should coordinate all activities related to Wilmot Trails including trail planning, development, approvals, volunteers, trail maintenance, grant applications (if applicable) and monitoring, budget preparation, assistance with special events, public relations, and media liaison.

The recommendations and action items identified in the WTMP have been designed to provide direction on how to move forward with the facilitation / coordination of the development of the trail network and some immediate trail priorities. The contents of the WTMP were strategically developed to reflect the goals and ambitions of the Township of Wilmot.

This section contains a consolidation of all the strategic recommendations contained in WTMP and are presented in a table format under the following headings:

Recommended Action: The recommended action or strategy presented in the WTMP

Timing: Identifies the proposed timing for the recommended action to be implemented. Timing for phasing corresponds with the recommendation found in the main report.

Summary of Recommendations – Implementation			
Recommended Action	Timing		
Review resource requirements of the Facilities and Recreation	2015		
Department to ensure plan implementation capability	2015		

The planning, design, and development of trails in the Township shall be consistent with the Network Maps and Official Plan Schedule and master plan standards and guidelines.2015Establish a Trails Interdepartmental Working Group consisting of representatives from key departments (refer to Section 2.2.1) to ensure WTMP implementation is coordinated with implementation of other active transportation and Township infrastructure.2015Trails Interdepartmental Working Group shall use the objectives for prioritization identified in the WTMP to set priorities for implementation. Implementation priorities will be confirmed on an annual basis in concert with the Capital Budget process.2015 and ongoingTrail network implementation shall be the responsibility of the Facilities and Recreation Department. The Trails Interdepartmental Working Group shall ensure that all departments consider the WTMP in long term planning. All Township departments and staff involved in long term planning, development review, urban design, infrastructure design and implementation shall include the planning and implementation of the approved WTMP and related facilities into their standard processes and projects.2015Where necessary, staff will revise their standard processes to include the planning and implementation of the approved WTMP.2016Coordination and implementation of WTMP shall be included in all related capital infrastructure projects and funding shall be appropriately included as a portion of the project budget.2016	Staff shall prepare a detailed annual update of the 10+ year phasing plan	2015 2025
consistent with the Network Maps and Official Plan Schedule and master plan standards and guidelines.2015Establish a Trails Interdepartmental Working Group consisting of representatives from key departments (refer to Section 2.2.1) to ensure WTMP implementation is coordinated with implementation of other active transportation and Township infrastructure.2015Trails Interdepartmental Working Group shall use the objectives for prioritization identified in the WTMP to set priorities for implementation. Implementation priorities will be confirmed on an annual basis in concert with the Capital Budget process.2015 and ongoingTrail network implementation shall be the responsibility of the Facilities and Recreation Department. The Trails Interdepartmental Working Group shall ensure that all departments consider the WTMP in long term planning. All Township departments and staff involved in long term planning, development planning, transportation planning, site plan and subdivision development review, urban design, infrastructure design and implementation shall include the planning and implementation of the approved WTMP and related facilities into their standard processes to include the planning and implementation of the approved WTMP.2016Coordination and implementation of WTMP shall be included in all related capital infrastructure projects and funding shall be appropriately include as a portion of the project budget.2016In the short term, within two years staff will facilitate the development of a digital map of the existing pathway and trail network for publishing2016	to identify specific trail segments proposed and detailed costs estimates.	2015-2025
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WTMP. Coordination and implementation of WTMP shall be included in all related capital infrastructure projects and funding shall be appropriately included as a portion of the project budget. In the short term, within two years staff will facilitate the development of a digital map of the existing pathway and trail network for publishing 2017	include the planning and implementation of the approved	
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related capital infrastructure projects and funding shall be appropriately2016included as a portion of the project budget.In the short term, within two years staff will facilitate the developmentof a digital map of the existing pathway and trail network for publishing2017	Coordination and implementation of WTMP shall be included in all	
In the short term, within two years staff will facilitate the development of a digital map of the existing pathway and trail network for publishing 2017	related capital infrastructure projects and funding shall be appropriately	2016
of a digital map of the existing pathway and trail network for publishing 2017	included as a portion of the project budget.	
2017	In the short term, within two years staff will facilitate the development	
2017	of a digital map of the existing pathway and trail network for publishing	2047
	on the Township website for public use. The map shall be compatible	2017
with mobile device use.	with mobile device use.	
Ongoing updating of the GIS database for both existing and proposed	Ongoing updating of the GIS database for both existing and proposed	
primary and secondary trails is essential to ensure that maps for use by	primary and secondary trails is essential to ensure that maps for use by	Onceine
the public and staff responsible for implementation and operations are	the public and staff responsible for implementation and operations are	Ungoing
current	current.	

Annual GIS updates and reviews for accuracy are required.	
Explore community based social marketing techniques and opportunities to work with local partners and other public agencies to promote trail health and recreational benefits.	2017
<i>Trails Interdepartmental Working Group</i> shall explore and make recommendations regarding methods to recognize individuals, businesses, and organizations that make exemplary contributions to the development of the trail network in the Township of Wilmot.	2017
During the first phase of implementation (2015-2020) <i>Trails</i> <i>Interdepartmental Working Group</i> will coordinate with applicable departments to determine life cycle costs related to trails to be incorporated into the Township Asset Management Plan.	2020
Complete signage and wayfinding elements for all existing trails by the end of 2025. Signage and wayfinding elements for new trails will be implemented as part of new trail construction.	2015-2025
In addition to capital funding, the Facilities and Recreation Department and the Finance Department guided by the <i>Trails Interdepartmental</i> <i>Working Group</i> shall explore other outside partnership, cost-sharing and funding opportunities for the implementation of trails.	2017
Summary of Recommendations – Operations and Maintenance	
Township Staff shall maintain and annually update the GIS based	
network management tool as part of the management of the WTMP and the Township Asset Management Plan.	Ongoing
	Ongoing 2018
the Township Asset Management Plan. Consideration may be given to winter maintenance of primary trails so they are able to function as 4-season routes. <i>Trails Interdepartmental Working Group</i> shall review the WTMP and develop a clear understanding of the benefits and costs of winter maintenance on key trail corridors, and develop a strategy for an	

Using the strategies outlined in the WTMP as a starting point, staff shall develop a trail maintenance program that is tailored to meet the Township's needs, and is supported by appropriate staff and appropriate budget.	2015
Council will consider annual Operating Budget submissions which reflect the actual costs of operating and maintaining the trail network.	
Staffing needs and the annual maintenance budget trail requirements shall be increased in concert with the number of additional trail kilometres added to the network each year and based on unit costs as identified in the WTMP.	2017-2025
The WTMP will be reviewed and updated, through a broad public process, at least every 10 years.	2025









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FIGURE 4 - ELEVATED TRAILBED FOR ASPHALT AND STONEDUST TRAILS





FIGURE 6 - RURAL ROAD CROSS SECTION



WILMOT TRAILS MASTER PLAN - IMPLEMENTATION PLAN - APPENDIX B

NOTE: ALL DIMENSIONS IN MILLIMETRES UNLESS OTHERWISE NOTED

SCALE: NTS







FIGURE 9 - TYPICAL TRAIL CROSSING OF MAJOR ROAD NEAR INTERSECTION





TRAIL CROSSING OF RAILWAYS SHOULD BE DEVELOPED ON A SITE-SPECIFIC BASIS IN CONJUNCTION WITH CNR. THIS DETAIL IS MEANT AS A CONCEPTUAL GUIDE ONLY.

NOTE: ALL DIMENSIONS IN MILLIMETRES UNLESS OTHERWISE NOTED

FIGURE 10 - TYPICAL RAILWAY CROSSING DETAIL

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WILMOTTRAIL

SCALE: NTS







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"CAUTION" TRAIL SIGNAGE (JUNCTION AHEAD)

- TERTIARY TRAIL

NOTE: ALL DIMENSIONS IN MILLIMETRES UNLESS OTHERWISE NOTED

SCALE: NTS



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FIGURE 17 - TYPICAL BOARDWALK CROSS SECTION AND ELEVATION







MINOR TRAILHEAD SIGN



FIGURE 19 - TRAIL SIGNAGE DETAILS



WILMOT TRAILS MASTER PLAN - IMPLEMENTATION PLAN - APPENDIX B



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WILMOT TRAILS LOGO

	ITEM	UNIT PRICE	UNIT	COMMENTS/ASSUMPTIONS
1.0	TRAIL SUFACING			
				Hard surface trail (asphalt) within road right-of-way. Typically along Regional roads, normal site
1.1	Install new asphalt trail (within road right-of-way)	\$350	per metre	conditions. Additional costs over and above Item 1.2 are due to the greater number of constraints typically found within the road right-of-way.
1.2	Install new asphalt trail (outside road right-of-way)	\$275	per metre	90mm asphalt surface trail. 3.0-3.5m wide, normal site conditions.
1.3	Upgrades to existing trail to asphalt trail (outside road right-of-way)	\$120	per metre	90mm asphalt surface. 3.0m wide. Assumes existing trail alignment is generally suitable. Wor includes widening, realigning, addition of asphalt surface. Normal site conditions.
1.4	Install new stonedust trail	\$160	per metre	Stonedust surface. 2.4m-3.0m, normal site conditions.
1.5	Upgrades to existing trail to stonedust trail (outside road right-of-way)	\$80	per metre	Stonedust surface trail, 2.4m-3.0m wide. Assumes existing trail alignment is generally suitable Work includes widening, realigning, addition of stonedust surface. Normal site conditions.
1.6	Restripe/repaint road to add bicycle lanes	\$25	per metre	Assumptions: no road widening required, line painting only; sidewalks already in place for pedestrians along the same route.
2.0	TRAIL STRUCTURES AND CROSSINGS			
2.1	Construct new boardwalk (pedestrian heavy duty). Along asphalt or stonedust	\$1500 - \$2000	per metre	Structure on footings, 3.0m wide with railings. Holds light service vehicles.
	trail.			
2.2	Construct new boardwalk (pedestrian light duty)	\$250	per metre	Low profile structure on floating foundation and decking. 1.5m wide, no railings.
_	Self weathering steel truss bridge	\$2,500	per metre	1.8m wide
	Self weathering steel truss bridge	\$3,500 \$75,000-	per metre	3.0m wide
-	Construct pedestrian overpass of major arterial/highway	\$2,000,000	each per vertical	General price guideline only. Requirements and design vary widely on site-specific basis.
-	Metal stairs with hand railing and gutter to roll bicycle Trail/road transition	\$3,000	metre each	1.8m wide, galvanized steel Typically includes 3 bollards, warning signs, curb cuts and minimal restoration (3.0m trail)
			each	Typically includes 6 bollards, warning signs and minimal restoration. Located at intersection
2.8	Trail/road transition at existing signalized intersection	\$3,000	each	with pedestrian crosswalk.
2.9	At grade Mid-Block Crossing	\$5,000	each	Typically includes pavement markings, 6 bollards, warning signs, curb cuts and minimal restoration (median refuge island extra)
2.10	At grade railway crossing	\$100,000	each	Flashing lights, motion sensing switch (C.N. estimate)
2.11	At grade railway crossing with gate	\$250,000	each	Flashing lights, motion sensing switch, automatic gate (C.N. estimate)
.12	Below grade railway crossing	\$500,000- 750,000	each	3.0m wide, unlit culvert style approximately 10m long for a single elevated railway track
.13	Install median refuge	\$30,000	each	Guideline price for basic refuge with curbs, no pedestrian signals
.14	Install pedestrian activated traffic signal (IPS)	\$100,000	each	Price varies according to number of signal heads required
3.0	TRAIL BARRIERS AND ACCESS CONTROL			
3.1	Lockable gate (2 per road crossing)	\$5,500	each	Heavy duty gates, price for one side of road. Typically only required in rural settings or Township boundary lines
3.2	Metal offset gates	\$1,500	each	"P" style park gate
3.3	Removable bollard	\$500 - \$750	each	
3.4	Berming/boulders at road crossing (2 required per road crossing)	\$750	each	Price for one side of road
	Granular parking lot at staging areas (15-20 car capacity); granular surface	\$20,000	each	
	Page wire fencing	\$30	per metre	
3.7	Chain link fencing	\$150	per metre	Price will range according to height, gauge, and site location
4.0	TRAIL SIGNAGE	1		· · · · · · · · · · · · · · · · · · ·
4.1	Regulatory and caution signage (off road trail) on new metal post	\$300 - \$400 \$10,000 -	each	Trail side sign, 300mm x 300mm
4.2	Gateway Signage	\$15,000	each	Not included: Graphic Design.
4.3	Interpretive signage	\$1,000	each	Not included: Graphic Design. Based on 600mm x 900mm typical size and embedded polymer material.
4.4	Kiosk (Major Trailhead)	\$3,000 - \$5,000	each	Not included: Signboard design and supply
4.5	Signboards for Major Trailhead kiosk	\$2,000 - \$3,000	each	Typical production cost. Graphic design not included. Based on 1100mm x 1500mm typical siz and embedded polymer material.
4.6	Trail directional sign	\$750	each	Bollard or Post/w 200mm x 200mm marker. 1800mm height.
4.7	Trail marker sign	\$250	each	Bollard or Post/w 150mm x 150mm marker. 1200mm height.
5.0	MISCELLANEOUS ITEMS			
5.1	Major rough grading (asphalt or stonedust trail)	\$25 - \$30	cubic metre	Price depends on site access, disposal location, etc.
5.2	Clearing and grubbing	\$10	square metre	
5.3	Bike Rack	\$250	each	Post and ring style stand
5.4	Bike Rack	\$1,500 - \$2,000	each	Holds 6 bicycles, price varies depending on manufacturer
5.5	Bicycle Locker	\$750	each	Price varies depending on manufacturer
5.6	Bench	\$1,000-2,000	each	Price for a typical park style bench
5.7	Trash Receptacle	\$3,000	each	Price for a typical park or streetscape style
5.8	Culvert railings	\$150 - \$200	per metre	Wood post and rail style (rub rail)
5.9	Small diameter culverts	\$150-250	per metre	Price range applies to 400mm - 600mm diameter PVC or CSP culverts for drainage below trail
_				

Notes:

1 Unit Prices reflect 2014 dollars, based on projects in southern Ontario. Prices do not include the costs of design fees, property acquisition, utility relocations, or major roadside drainage works, unless otherwise noted.



ACCESSIBILITY FOR ONTARIANS WITH DISABILITIES ACT, 2005

ONTARIO REGULATION 191/11

INTEGRATED ACCESSIBILITY STANDARDS

RECREATIONAL TRAILS AND BEACH ACCESS ROUTES, GENERAL

Trails

80.6 This Part applies to newly constructed and redeveloped recreational trails that an obligated organization intends to maintain, but does not apply to the following types of recreational trails:

- 1. Trails solely intended for cross-country skiing, mountain biking or the use of motorized snow vehicles or off-road vehicles.
- 2. Wilderness trails, backcountry trails and portage routes. O. Reg. 413/12, s. 6.

Consultation, recreational trails

80.8 (1) Obligated organizations shall consult on the following before they construct new or redevelop existing recreational trails:

- 1. The slope of the trail.
- 2. The need for, and location of, ramps on the trail.
- 3. The need for, location and design of,
 - i. rest areas,
 - ii. passing areas,
 - iii. viewing areas,
 - iv. amenities on the trail, and
 - v. any other pertinent feature. O. Reg. 413/12, s. 6.
- (2) Obligated organizations shall consult on the matters referred to in subsection (1) in the following manner:
- 1. Obligated organizations must consult with the public and persons with disabilities.
- 2. Municipalities must also consult with their municipal accessibility advisory committees, where one has been established in accordance with subsection 29 (1) or (2) of the Act. O. Reg. 413/12, s. 6.

TECHNICAL REQUIREMENTS FOR RECREATIONAL TRAILS

Technical requirements for trails, general

80.9 (1) Obligated organizations shall ensure that any recreational trails that they construct or redevelop, and that they intend to maintain, meet the following technical requirements:

- 1. A recreational trail must have a minimum clear width of 1,000 mm.
- 2. A recreational trail must have a clear height that provides a minimum head room clearance of 2,100 mm above the trail.
- 3. The surface of a recreational trail must be firm and stable.
- 4. Where a recreational trail has openings in its surface,
 - i. the openings must not allow passage of an object that has a diameter of more than 20 mm, and
 - ii. any elongated openings must be orientated approximately perpendicular to the direction of travel.
- 5. Where a recreational trail is constructed adjacent to water or a drop-off, the trail must have edge protection that meets the following requirements:
- i. The edge protection must constitute an elevated barrier that runs along the edge of the recreational trail in order to prevent users of the trail from slipping over the edge.
 - ii. The top of the edge protection must be at least 50 mm above the trail surface.
 - iii. The edge protection must be designed so as not to impede the drainage of the trail surface.
- 6. Despite paragraph 5, where there is a protective barrier that runs along the edge of a recreational trail that is adjacent to water or a drop-off, edge protection does not have to be provided.
- 7. The entrance to a recreational trail must provide a clear opening of between 850 mm and 1,000 mm, whether the entrance includes a gate, bollard or other entrance design.
- 8. A recreational trail must have at each trail head signage that provides the following information:
 - i. The length of the trail.
 - ii. The type of surface of which the trail is constructed.
 - iii. The average and the minimum trail width.
 - iv. The average and maximum running slope and cross slope.
 - v. The location of amenities, where provided. O. Reg. 413/12, s. 6.
- (2) The signage referred to in paragraph 8 of subsection (1) must have text that,
- (a) has high tonal contrast with its background in order to assist with visual recognition; and
- (b) includes characters that use a sans serif font. O. Reg. 413/12, s. 6.
- (3) Where other media, such as park websites or brochures, are used by the obligated organization to provide information about the recreational trail, beyond advertising, notice or promotion, the media must provide the same information as listed in paragraph 8 of subsection (1). O. Reg. 413/12, s. 6.

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FIGURE 21 - ACCESSIBILITY STANDARDS FOR THE BUILT ENVIRONMENT RELATING TO RECREATIONAL TRAILS (AODA, 2005) WILMOT TRAILS MASTER PLAN - IMPLEMENTATION PLAN - APPENDIX B

BICYCLES AND THE LAW IN ONTARIO

The following are excerpts from the Ontario Highway Traffic Act that address cycling, the use of bicycles and the rules of the road.

ONTARIO HIGHWAY TRAFFIC ACT

SECTION I. «Bicycle» means a cycle having any number of wheels that is propelled by human power and on which a person may ride:

-«bicycle» includes a tricycle and unicycle but does not include a motor assisted bicycle.

SECTION 44 (17) When on a highway at any time from one-half hour before sunset to one-half hour after sunrise and at any other time when, due to insufficient light or unfavourable atmospheric conditions, persons and vehicles on the highway are not clearly discernible at a distance of 150 metres or less, every motor assisted bicycle, bicycle or tricycle shall carry on the front thereof a lighted lamp displaying a white or amber light and on the rear thereof a lighted lamp displaying a red light or a reflector approved by the Ministry, and in addition there shall be placed on the front forks thereof white reflective material, and on the rear thereof red reflective material covering a surface of not less than 250 millimetres in length and 25 millimetres in width.

R.S.O. 1980, c. 198, s. 44 (17); 1984, c. 61, s. 2 (6).

(18) Every person who contravenes subsection (17) is guilty of an offence and on conviction is liable to a fine of not more than \$20.

R.S.O. 1980, c. 198, s. 44 (18); 1983, c. 63, s. 14.

SECTION 46 (2a) No person shall ride a bicycle on a highway unless it is equipped with at least one brake system acting on the rear wheel that will enable the rider to make the braked wheel skid on dry, level and clean pavement.

(2b) In subsection (2a), «bicycle» has its ordinary meaning and does not include a unicycle or tricycle. 1989, c. 54, s. 9(1).

(4) The Lieutenant Governor in Council may make regulations,

(a) requiring vehicles or any type or class thereof to be equipped with brakes or braking systems in addition to the brakes required by subsection (1), (2), (2a) or .(3);

(b) prescribing the standards and specifications of brakes and braking systems or any class or type thereof that are required by this section or regulations made under clause (a); and

(c) exempting any person or class of persons or any class of bicycles from subsection (2a) and prescribing conditions for any such exemption.

R.S.O.1980, c. 198, s. 46(4); 1989, c. 54, s. 9(2,3).

SECTION 57 (5) Every motor vehicle, motor assisted bicycle, and bicycle shall be equipped with an alarm bell, gong or horn, which shall be kept in good working order and sounded whenever it is reasonably necessary to notify pedestrians or others of its approach. R.S.O. 1980, c. 198, s. 57 (5); 1989, c. 54, s. 10.

SECTION 120 (6) No person shall ride a bicycle across a roadway within a pedestrian crossover.1989,c. 87,s. 14.

SECTION 122 (4) When the signal is given by means of the hand and arm, the driver or operator shall indicate his [or her] intention to turn,

(a) to the left, by extending the hand and arm horizontally and beyond the left side of the vehicle; or

(b) to the right, by extending the hand and arm upward and beyond the left side of the vehicle. R.S.O. 1980,c. 198,s. 122 (1-4).

traffic or as close as practicable to the right-hand curb or edge of the roadway.

(2) Subsection (1) does not apply to a driver of a:

(a) vehicle while overtaking and passing another vehicle proceeding in the same direction;

(b) vehicle while preparing for a left turn at an intersection or into a private road or driveway; or

(c) road service vehicle. 1989,c. 54, s. 23.

SECTION 127 (3) Every person in charge of a vehicle on a highway meeting a person travelling on a bicycle shall allow the cyclist sufficient room on the roadway to pass.

(5) Every person on a bicycle or motor assisted bicycle who is overtaken by a vehicle or equestrian travelling at a greater speed shall turn out to the right and allow the vehicle or equestrian to pass and the vehicle or equestrian overtaking shall turn out to the left so far as may be necessary to avoid a collision. 1989, c. 54, s. 24.

SECTION 144 (1) Where a person in charge of a vehicle or on a bicycle or on horseback or leading a horse on a highway overtakes a street car or a car of an electric railway, operated in or near the centre of the roadway, which is stationary for the purpose of taking on or discharging passengers, he or she shall not pass the car or approach nearer than 2 metres measured back from the rear or front entrance or exit, as the case may be, of the car on the side on which passengers are getting on or off until such passengers have got on or got safely to the side of the street, as the case may be, but this subsection does not apply where a safety zone has been set aside and designated by a by-law passed under paragraph 124 of Section 210 of the *Municipal Act.* R.S.O. 1980, c. 198, s. 144 (1); 1989, c. 54, s. 30 (1).

(2) No person in charge of a vehicle or on a bicycle or on horseback or leading a horse, overtaking a street car or the car of an electric railway, operated in or near the centre of the roadway, which is stationary or in motion, shall pass on the left side of such car, having reference to the direction in which the car is travelling, but this subsection does not apply to a vehicle belonging to a municipal fire department while proceeding to a fire or answering a fire alarm call or where the street car or car of an electric railway is being operated on a highway designated for the use of one-way traffic. R.S.O. 1980, c. 198, s. 144 (2); 1989, c. 54, s. 30 (2).

SECTION 154 (1) A person riding upon a motor assisted bicycle, a bicycle, a coaster, roller skates, skis, a toboggan, a sled or a toy vehicle shall not attach it or them or himself or herself to a vehicle or street car on a roadway.

(2) No person riding on a bicycle designed for carrying one person only shall carry any other person thereon.

(4) No person shall attach himself or herself to the outside of a vehicle or street car on a roadway for the purpose of being drawn along the roadway. R.S.O.1980, c. 198,s. 154.

SECTION 155 (1) Where sidewalks are not provided on a highway, a pedestrian walking along the highway shall walk on the left side thereof facing oncoming traffic and, when walking along the roadway, shall walk as close to the left edge thereof as possible. R.S.O.1980, c. 198, s.155.

(2) Subsection (1) does not apply to a pedestrian walking a bicycle in circumstances where crossing on the left side of the highway would be unsafe. 1989, c. 54, s. 34.

(4a) Notwithstanding clause (4) (b), a person on a bicycle may indicate the intention to turn to the right by extending the right hand and arm horizontally and beyond the right side of the bicycle.1989, c. 54, s. 20.

SECTION 124 (26a) No person shall ride a bicycle across a roadway within or along a crosswalk at an intersection or at a location other than an intersection which location is controlled by a traffic control signal system. 1989,c. 54,s. 22.

SECTION 126 (1) Any vehicle travelling upon a roadway at less than the normal speed of traffic at that time and place shall, where practicable, be driven in the right-hand lane then available for **SECTION 161** (2) The council of a municipality may by by-law prohibit pedestrians or the use of motor assisted bicycles, bicycles, wheelchairs or animals on any highway or portion of a highway under its jurisdiction. R.S.O. 1980, c.198, s.161 (2)

SECTION 190A (1) A police officer who finds a person contravening this Act or any municipal by-law regulating traffic while in charge of a bicycle may require that person to stop and to provide identification of him or herself. 1989, c. 87, s.20

(2) Every person who is required to stop, by a police officer acting under subsection (1), shall stop and identify him or herself to the police officer.

(3) For the purposes of this section, giving one's correct name and address is sufficient identification.

(4) A police officer may arrest without warrant any person who does not comply with subsection (2). 1989, c. 54, s.41, part.

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FIGURE 22 - HIGHWAY TRAFFIC ACT EXCERPTS